MAYOR'S REPORT
ST. PETERSBURG REDISTRICTING 2022

The following redistricting report has been prepared by City staff under supervision of the Mayor as required by St. Petersburg Charter section 5.06.

Census 2020 Data

A required by the City Charter, the 2020 U.S. Census is the basis for redistricting City Council districts. The Census indicates that the City's population increased from 244,769 in 2010 to 258,308 in 2020, an increase of 5.5%, resulting in population changes in all residential St. Petersburg Census Tracts. A total of 59 Census Tracts gained population and 24 Census Tracts lost population during this period (Exhibit 1). The largest population increases occurred in the Tracts located in downtown, resulting in an additional 4,767 residents, and north of Gandy Boulevard, adding an additional 3,250 residents. City Council District 6 saw the greatest increase in population, adding 5,730 residents. City Council District 1 saw the greatest decrease in population, losing 214 residents since 2010 (Exhibit 2). Six of the eight City Council Districts saw population increases since 2010.

Standards for Redistricting

Charter subsections 5.06(a) and (c) establish standards for drawing district boundaries, which can be summarized as follows:

- There must be eight districts.
- Each district must be "formed of compact, contiguous territory."
- Boundary lines must "follow the centerlines of streets, railroad lines or other natural boundaries where possible."
- Boundaries must "follow voting precinct lines to the extent that it is practical without compromising the requirements of the previous sentence."
- Districts must be "based upon the principle of equal and effective representation as required by the United States Constitution and as represented in the mathematical preciseness reached in the legislative apportionment of the state."

In addition to those requirements established by the Charter, certain requirements are also imposed by the following authorities:

- The Federal Constitution (to the extent not already addressed by the Charter requirements).
- Federal statutory and regulatory law (including the Voting Rights Act of 1965).

- The Florida Constitution.
- The Florida Statutes.

Population Deviation

As noted above, Charter section 5.06 requires that districts must be "based upon the principle of equal and effective representation as required by the United States Constitution and as represented in the mathematical preciseness reached in the legislative apportionment of the state."

The *target* population for each Council district based on the 2020 Census data is the total City population (258,308) divided by the number of City Council districts (8), which results in a target of 32,289 people per district.

Pursuant to the Charter provision quoted above, the population of Council districts may deviate from the target as long as that deviation does not exceed the deviation that occurred during the most recent statewide redistricting. The ability to deviate from the target population provides the flexibility necessary to address other redistricting requirements and considerations—including drawing districts that are compact and keeping neighborhoods within a single district.

The most common method of determining deviation in the redistricting context is known as "overall range" and is described by the National Council of State Legislatures as follows:[1]

> Overall range is perhaps the most commonly used measure of population equality, or inequality, of all districts, which can be expressed as a percentage (relative) or the actual population numbers (absolute). The "range" is a statement of the population deviations of the most populous district and the least populous districts. (For example, if the ideal district population is 100,000, the largest district in the plan has a population of 102,000, and the smallest district has a population of 99,000, then the range is +2,000 and -1,000, or +2 percent and -1 percent.) The overall range is the difference in population between the largest and the smallest districts, expressed as a percentage or as the number of people. (In the preceding example, the "overall range" is 3 percent or 3,000 people.)

[1] National Conference of State Legislatures, *2010 Redistricting Deviation Table*, https://www.ncsl.org/research/redistricting/2010-ncsl-redistricting-deviation-table.aspx (Jan. 15, 2020).

The “overall range” method described in the excerpt above is the same method used to determine deviation for Florida’s most recent redistricting effort, which resulted in U.S. congressional districts with 0.00% overall deviation, Florida Senate districts with 1.92% overall deviation, and Florida House districts with 4.75% overall deviation.

Accordingly, the City Attorney’s Office has advised that there are two practical consequences to the Charter requirement that redistricting achieve “the mathematical preciseness reached in the legislative apportionment of the state:”

- First, the City should calculate deviation in the same manner that the state does.
- Second, the outer bound for the deviation of City districts should be the outer bound for the deviation of state districts—which, at present, is the Florida House figure of 4.75%.

The *ESRI Redistricting* software licensed by Administration to support the Citizens Redistricting Commission is the same software used by the state for its most recent redistricting efforts. Accordingly, it is straightforward to apply the same method of calculating deviation.

Applying that method to the current Council districts using population data from the 2020 Census demonstrates that the overall range for the current districts is 18.89%—well outside the 4.75% outer bound found in current districts at the state level. Accordingly, redistricting will be required to achieve compliance with the apportionment standards in the Charter.

Changes to Pinellas County Voting Precincts

As noted above, boundaries must also “follow voting precinct lines to the extent that it is practical without compromising the requirements of the previous sentence [concerning compact and contiguous territory and following artificial and natural boundaries].”

Earlier in 2022, following redistricting of State and County legislative districts based on 2020 Census data, Pinellas County amended 26 out of 86 current voting precincts in St. Petersburg (Exhibit 4), impacting all City Council districts. Pursuant to the Charter requirement noted above, City Council district boundaries cannot split voting precincts unless required for compliance with higher-priority requirements. Accordingly, redistricting should also allow, where practical, Council districts to conform to current voting precinct boundaries (Exhibit 5). Detailed precinct demographics are provided in Exhibit 6.

Summary and Conclusion

Population changes throughout St. Petersburg and changes to the Pinellas County voting precincts will require redistricting of St. Petersburg City Council districts in accordance with the process established by Charter section 5.06.

Attachments

Exhibit 1 - Change in Population by Census Tract, 2010-2020

Exhibit 2 - Change in Population by Council District, 2010-2020

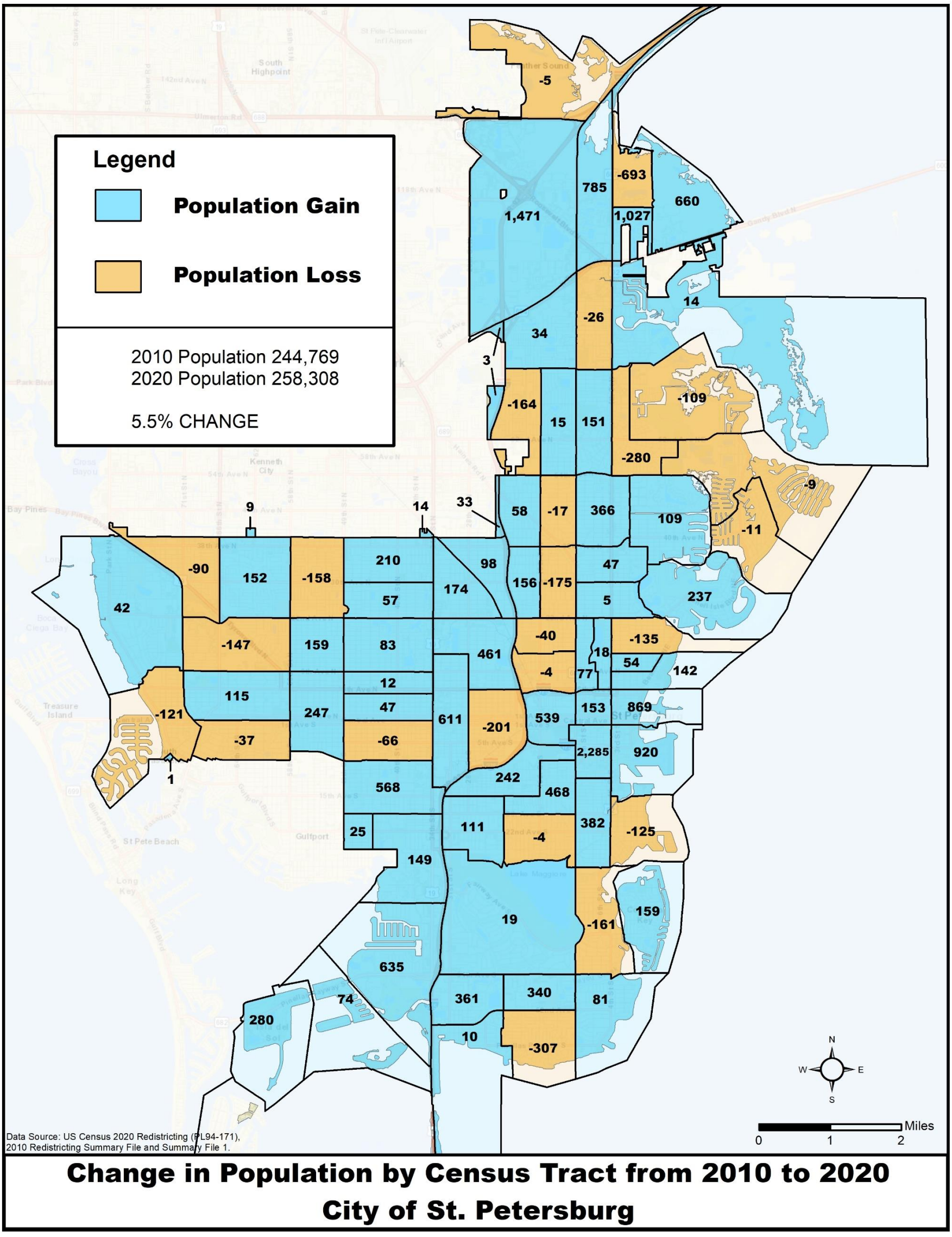
Exhibit 3 - Current Council Districts with 2020 Population Estimates

Exhibit 4 - Pinellas County Voter Precinct Boundary Change 2012-2022

Exhibit 5 - July 2022 Voter Precincts

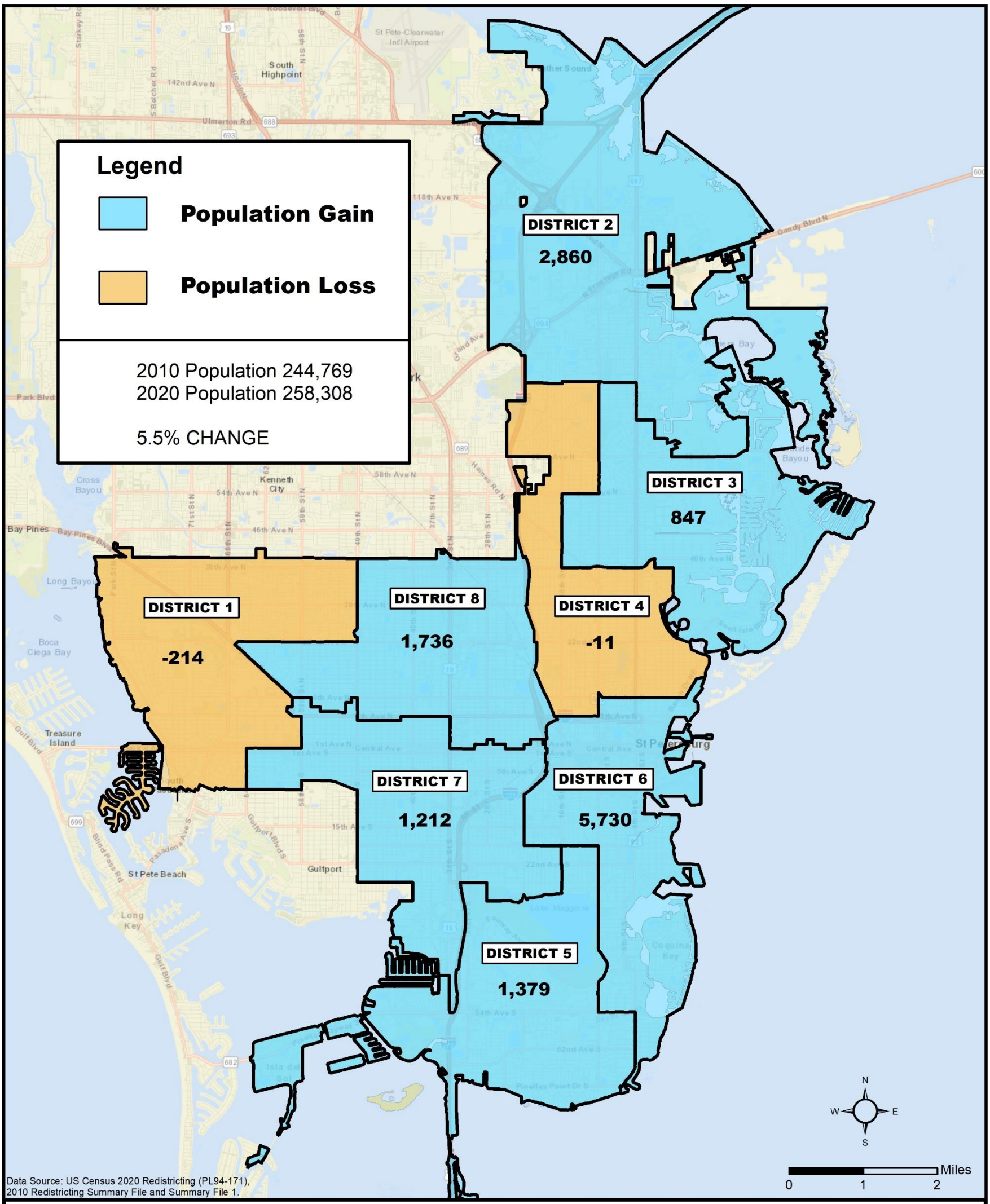
Exhibit 6 - Precinct Demographics

Exhibit 1 - Change in Population by Census Tract, 2010-2020



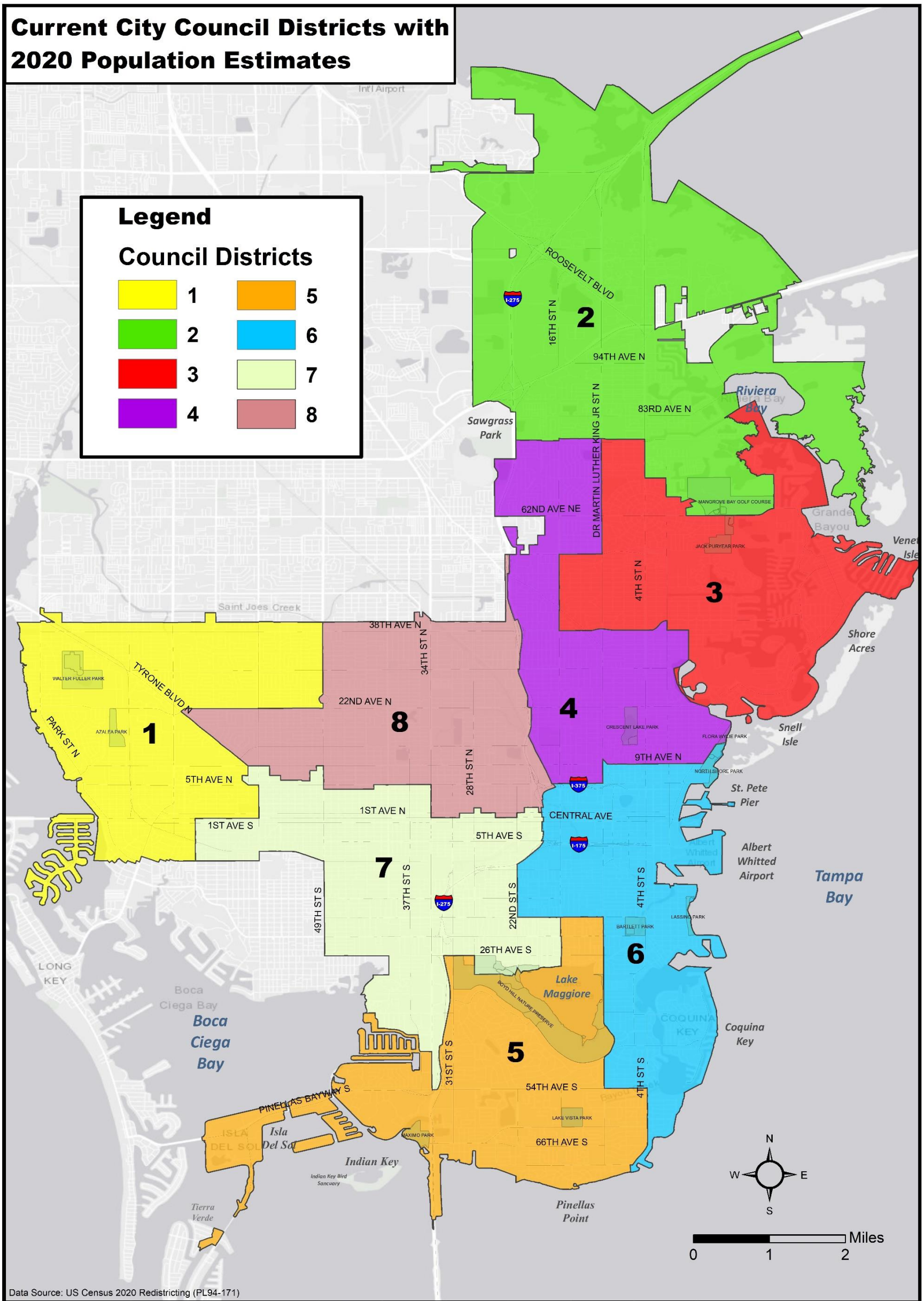
Change in Population by Census Tract from 2010 to 2020
City of St. Petersburg

Exhibit 2 - Change in Population by Council Districts, 2010-2020



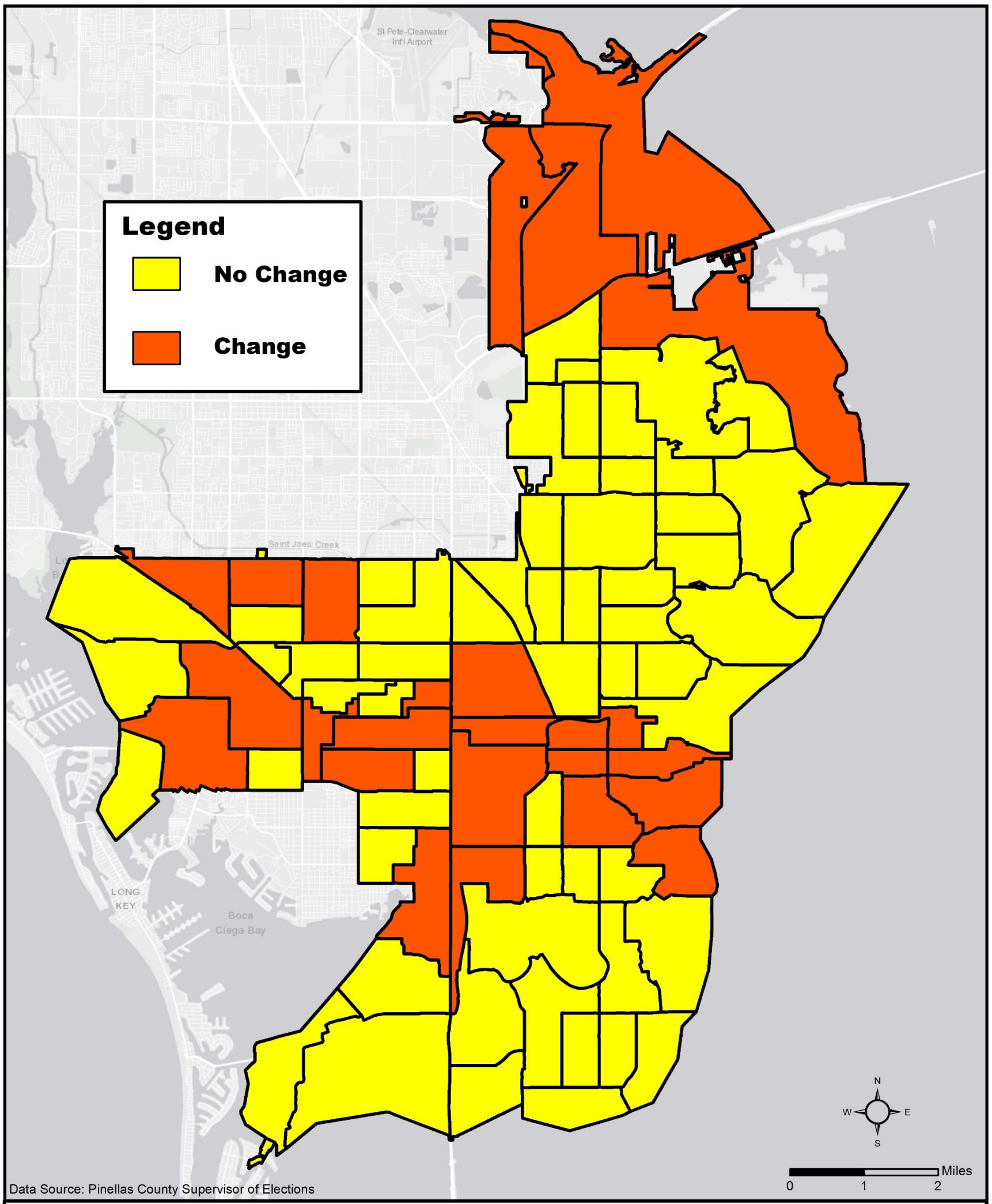
Change in Population by Council Districts from 2010 to 2020
City of St. Petersburg

Exhibit 3 - Current Council Districts with 2020 Population Estimates



Council District	Population	Target	Deviation %	White	White %	Black	Black %	Asian	Asian %	Other	Other %	Hispanic Ethnicity	Hispanic Ethnicity %
1	29,990	32,289	-7.12	24,129	80.46	1,204	4.01	1,044	3.48	3,613	12.05	2,899	9.67
2	33,722	32,289	4.44	23,698	70.27	3,698	10.97	1,637	4.85	4,689	13.90	4,103	12.17
3	31,811	32,289	-1.48	26,210	82.39	965	3.03	986	3.10	3,650	11.47	2,832	8.90
4	30,726	32,289	-4.84	24,336	79.20	1,489	4.85	1,302	4.24	3,599	11.71	2,697	8.78
5	31,874	32,289	-1.29	16,343	51.27	12,486	39.17	557	1.75	2,488	7.81	1,790	5.62
6	36,091	32,289	11.77	19,069	52.84	12,736	35.29	659	1.83	3,627	10.05	2,742	7.60
7	32,260	32,289	-0.09	10,413	32.28	18,626	57.74	343	1.06	2,878	8.92	2,118	6.57
8	31,834	32,289	-1.41	21,624	67.93	3,144	9.88	2,567	8.06	4,499	14.13	4,108	12.90
Totals	**258,308**			**165,822**		**54,348**		**9,095**		**29,043**		**23,289**	

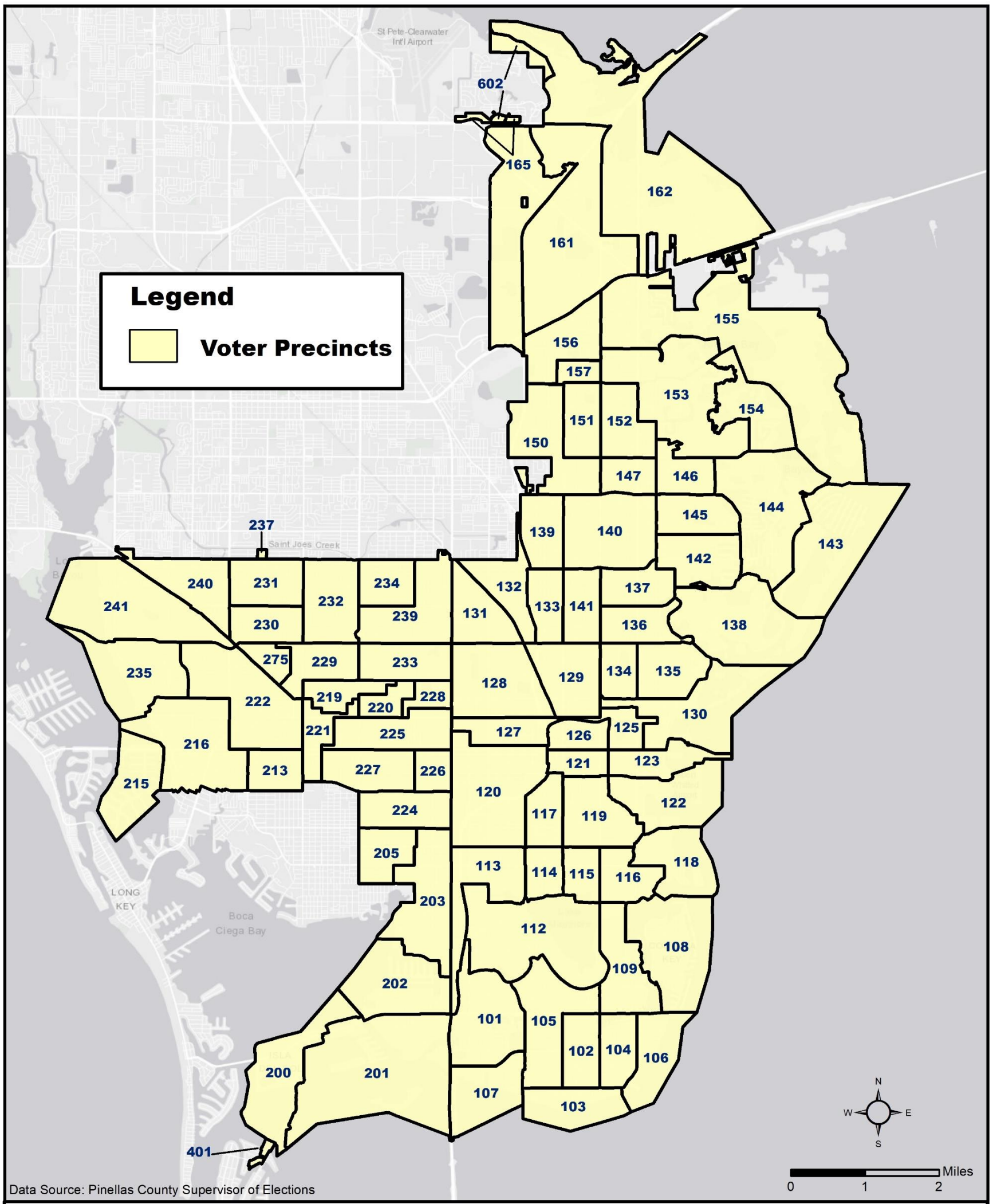
Exhibit 4 - Pinellas County Voter Precinct Boundary Change 2012-2022



Changes in Voter Precincts Boundaries from 2010 to 2020

City of St. Petersburg

Exhibit 5 - July 2022 Voter Precincts



Voter Precincts Boundaries 2022

City of St. Petersburg

Exhibit 6 – Precinct Demographics

Precinct	Total Population	White	White %	Black	Black %	Asian	Asian %	Other	Other %	Hispanic Ethnicity	Hispanic Ethnicity %
101	5,785	2,089	36.11	3,174	54.87	87	1.50	435	7.52	313	5.41
102	2,593	1,036	39.95	1,302	50.21	28	1.08	227	8.75	167	6.44
103	985	711	72.18	108	10.96	29	2.94	137	13.91	83	8.43
104	2,218	753	33.95	1,217	54.87	47	2.12	201	9.06	108	4.87
105	5,407	1,608	29.74	3,295	60.94	84	1.55	420	7.77	285	5.27
106	847	727	85.83	63	7.44	2	0.24	55	6.49	45	5.31
107	2,486	1,605	64.56	625	25.14	57	2.29	199	8.00	174	7.00
108	3,918	2,225	56.79	1,190	30.37	54	1.38	449	11.46	326	8.32
109	3,374	1,129	33.46	1,865	55.28	48	1.42	332	9.84	187	5.54
112	1,572	521	33.14	875	55.66	27	1.72	149	9.48	93	5.92
113	2,598	304	11.70	2,117	81.49	26	1.00	151	5.81	91	3.50
114	1,801	159	8.83	1,532	85.06	8	0.44	102	5.66	77	4.28
115	2,114	288	13.62	1,645	77.81	19	0.90	162	7.66	100	4.73
116	2,960	705	23.82	1,985	67.06	29	0.98	241	8.14	135	4.56
117	2,309	212	9.18	1,961	84.93	9	0.39	127	5.50	78	3.38
118	1,562	1,162	74.39	201	12.87	49	3.14	150	9.60	97	6.21
119	5,219	1,154	22.11	3,588	68.75	37	0.71	440	8.43	347	6.65
120	5,850	1,122	19.18	4,279	73.15	32	0.55	417	7.13	318	5.44
121	1,727	1,266	73.31	160	9.26	65	3.76	236	13.67	206	11.93
122	753	498	66.14	90	11.95	19	2.52	146	19.39	146	19.39
123	5,126	4,101	80.00	389	7.59	156	3.04	480	9.36	408	7.96
125	1,892	1,388	73.36	184	9.73	53	2.80	267	14.11	168	8.88
126	2,041	791	38.76	916	44.88	27	1.32	307	15.04	267	13.08
127	2,379	1,838	77.26	189	7.94	46	1.93	306	12.86	204	8.58
128	4,141	2,792	67.42	542	13.09	292	7.05	515	12.44	402	9.71
129	4,150	3,178	76.58	342	8.24	106	2.55	524	12.63	420	10.12
130	4,363	3,711	85.06	144	3.30	111	2.54	397	9.10	332	7.61
131	2,601	1,435	55.17	290	11.15	418	16.07	458	17.61	424	16.30
132	2,763	1,690	61.17	274	9.92	421	15.24	378	13.68	337	12.20
133	2,755	1,917	69.58	230	8.35	225	8.17	383	13.90	266	9.66
134	2,213	1,773	80.12	104	4.70	58	2.62	278	12.56	172	7.77
135	4,415	3,838	86.93	112	2.54	74	1.68	391	8.86	296	6.70
136	2,337	2,007	85.88	47	2.01	38	1.63	245	10.48	161	6.89
137	2,064	1,766	85.56	52	2.52	40	1.94	206	9.98	185	8.96
138	3,428	3,007	87.72	34	0.99	95	2.77	292	8.52	224	6.53
139	2,769	2,088	75.41	168	6.07	165	5.96	348	12.57	300	10.83
140	6,995	5,505	78.70	338	4.83	281	4.02	871	12.45	776	11.09
141	2,821	2,395	84.90	75	2.66	80	2.84	271	9.61	205	7.27
142	3,093	2,640	85.35	32	1.03	60	1.94	361	11.67	268	8.66
143	2,776	2,396	86.31	46	1.66	73	2.63	261	9.40	192	6.92
144	5,168	4,450	86.11	70	1.35	121	2.34	527	10.20	373	7.22
145	2,161	1,886	87.27	30	1.39	66	3.05	179	8.28	136	6.29
146	1,727	1,349	78.11	64	3.71	71	4.11	243	14.07	158	9.15
147	1,781	1,372	77.04	95	5.33	54	3.03	260	14.60	202	11.34
150	4,818	3,538	73.43	274	5.69	362	7.51	644	13.37	468	9.71
151	2,439	1,878	77.00	86	3.53	160	6.56	315	12.92	231	9.47
152	3,406	2,457	72.14	254	7.46	125	3.67	570	16.74	442	12.98
153	6,099	4,556	74.70	606	9.94	180	2.95	757	12.41	682	11.18
154	1,276	1,148	89.97	2	0.16	40	3.13	86	6.74	61	4.78
155	4,296	3,170	73.79	401	9.33	149	3.47	576	13.41	453	10.54
156	3,547	2,840	80.07	260	7.33	110	3.10	337	9.50	256	7.22
157	1,048	863	82.35	30	2.86	42	4.01	113	10.78	93	8.87
161	5,648	3,874	68.59	530	9.38	393	6.96	851	15.07	781	13.83
162	11,521	7,420	64.40	1,692	14.69	583	5.06	1,826	15.85	1,621	14.07
165	1,558	974	62.52	179	11.49	180	11.55	225	14.44	216	13.86
200	2,312	2,141	92.60	18	0.78	28	1.21	125	5.41	108	4.67
201	3,967	3,542	89.29	77	1.94	98	2.47	250	6.30	238	6.00
202	2,435	2,049	84.15	150	6.16	53	2.18	183	7.52	121	4.97
203	4,583	1,511	32.97	2,637	57.54	31	0.68	404	8.82	379	8.27
205	3,174	624	19.66	2,274	71.64	15	0.47	261	8.22	171	5.39
213	1,710	1,337	78.19	177	10.35	13	0.76	183	10.70	116	6.78
215	1,548	1,426	92.12	7	0.45	19	1.23	96	6.20	73	4.72
216	3,986	3,331	83.57	147	3.69	83	2.08	425	10.66	277	6.95
219	1,981	1,535	77.49	144	7.27	64	3.23	238	12.01	205	10.35
220	1,394	1,069	76.69	127	9.11	45	3.23	153	10.98	131	9.40
221	1,712	1,204	70.33	205	11.97	62	3.62	241	14.08	212	12.38
222	6,039	4,825	79.90	335	5.55	184	3.05	695	11.51	584	9.67
224	3,074	385	12.52	2,441	79.41	7	0.23	241	7.84	138	4.49
225	4,245	2,844	67.00	732	17.24	111	2.61	558	13.14	415	9.78
226	1,256	206	16.40	920	73.25	15	1.19	115	9.16	77	6.13

Precinct	Total Population	White	White %	Black	Black %	Asian	Asian %	Other	Other %	Hispanic Ethnicity	Hispanic Ethnicity %
227	3,130	1,134	36.23	1,673	53.45	33	1.05	290	9.27	214	6.84
228	1,158	737	63.64	229	19.78	49	4.23	143	12.35	168	14.51
229	3,130	2,403	76.77	193	6.17	144	4.60	390	12.46	359	11.47
230	2,164	1,730	79.94	48	2.22	136	6.28	250	11.55	190	8.78
231	3,153	2,410	76.44	136	4.31	156	4.95	451	14.30	375	11.89
232	4,398	3,371	76.65	195	4.43	232	5.28	600	13.64	498	11.32
233	2,509	1,760	70.15	187	7.45	266	10.60	296	11.80	269	10.72
234	2,593	1,694	65.33	207	7.98	242	9.33	450	17.35	432	16.66
235	2,471	2,129	86.16	36	1.46	54	2.19	252	10.20	197	7.97
237	92	72	78.26	2	2.17	10	10.87	8	0.00	7	7.61
239	5,089	3,296	64.77	347	6.82	528	10.38	918	18.04	963	18.92
240	3,501	2,568	73.35	244	6.97	135	3.86	554	15.82	505	14.42
241	2,675	2,293	85.72	56	2.09	35	1.31	291	10.88	197	7.36
275	1,131	890	78.69	51	4.51	36	3.18	154	13.62	113	9.99
401	0	0	0.00	0	0.00	0	0.00	0	0.00	0	0.00
602	5	1	20.00	0	0.00	0	0.00	4	80.00	1	20.00
Totals	**258,308**	**165,822**		**54,348**		**9,095**		**29,043**		**23,289**	